

Approved minutes of the regular meeting of the Council of Commissioners of the Central Québec School Board held on Friday, September 13, 2019 at 7:00 p.m. at the Board Office, 2046 chemin Saint-Louis, Québec (Québec) G1T 1P4.

**Present**: Isabel Béland Parent Commissioner

Stephen Burke Chairman Heather Clibbon Commissioner

Debbie Cornforth Parent Commissioner

Sara Downs Commissioner (videoconference)

Christian Falle Parent Commissioner (videoconference)

Debbie Ford-Caron Commissioner Chantal Guay Commissioner

Jason Kilganan Parent Commissioner

Cameron Lavallee Commissioner
Esther Paradis Commissioner
Stephen Pigeon Director General
Jean Robert Vice-Chairman

Jo-Ann Toulouse Commissioner (videoconference)
Commissioner (videoconference)

Aline Visser Commissioner

**Absent:** Wyna Marois Commissioner

**In Attendance**: Guylaine Allard Director of Financial Services

François Garon Information Technology Technician

Jill Goldberg Director of Naskapi Liaison Nancy L'Heureux Director of Human Resources

Sandra W. Griffin Secretary General

19-09.01 Call to Order

The Chairman called the meeting to order at 7:08 p.m.

19-09.02 Approval of the Agenda

It was MOVED by C. Guay, SECONDED by E. Paradis and unanimously RESOLVED;

THAT the agenda be approved as presented.

19-09.03 Public Question Period

There was no public.

19-09.04 Question Period for Students

No students were present.

# 19-09.05 <u>Correspondence from Students</u>

No correspondence was received.

# 19-09.06 Approval of the minutes of the regular meeting held on June 12, 2019

It was MOVED by D. Ford-Caron, SECONDED by A. Visser and unanimously RESOLVED; THAT the minutes of the regular meeting of the Council of Commissioners held on Wednesday, June 12, 2019 be accepted as circulated.

# 19-09.07 Approval of the minutes of the special meeting held on August 19, 2019

It was MOVED by C. Guay, SECONDED by E. Paradis and RESOLVED; THAT the minutes of the special meeting of the Council of Commissioners held on Monday, August 19, 2019 be accepted as circulated.

Parent Commissioner J. Kilganan abstained from voting.

# 19-09.08 <u>Presentation on Budget</u>

G. Allard provided a presentation on the budget to the members of the Council of Commissioners and it was very well received.

The Director General formally addressed the Council and provided a report on the

# 19-09.09 Business Arising from the Minutes

There was no business arising from the minutes.

# 19-09.10 Report from the Chairman

The Chairman did not provide a report to the Commissioners.

#### 19-09.11 Director General's Report

Paradis following items:
the a) Update on Strategic Planning

- b) June Examinations
- c) Status of Construction Projects
- d) Report on Summer Delegation of Powers
- e) Induction Week
- f) VEQ Fall Fest
- g) Labour Relations Committees
- h) Senior Staff of Service Directors, Coordinators and Management Staff
  - i) Senior Staff of Schools and Centre Principals
  - ii) Teachers
  - iii) Professionals
  - iv) Support Staff

E. Paradis left the meeting at 7:48 p.m.

## 19-09.12 New Business

a) Budget Management Process 2019-2020 – Youth Sector (adoption)

WHEREAS section 96.25 of the Education Act stipulates that school principals shall participate in defining school board policies;

WHEREAS sections 78.3 and 193.9 of the Education Act provide for consultation of school governing boards and the Parents' Committee on various matters concerning the organization of services provided by the School Board;

WHEREAS section 275 of the Education Act stipulates that "the school board shall establish objectives and principles governing the allocation of subsidies, school tax proceeds and its other revenues";

WHEREAS the Central Québec School Board determines these objectives and principles annually in the Budget Management Process;

WHEREAS the draft Budget Management Process – Youth Sector for the 2019-2020 school year was accepted in principle by the Council of Commissioners on April 15, 2019;

WHEREAS appropriate consultation has taken place;

It was MOVED by S. Downs, SECONDED by C. Lavallee and unanimously RESOLVED; THAT the Council of Commissioners accept the Budget Management Process – Youth Sector for the 2019-2020 school year as in **Appendix 1** to the minutes.

# b) <u>Budget Management Process 2019-2020 - Adult and Vocational Education</u> (adoption)

Guylaine Allard provided a presentation on the Budget Management Process 2019-2020 – Adult and Vocational Education;

WHEREAS section 110.13 of the Education Act stipulates that centre principals shall participate in defining school board policies;

WHEREAS section 110.13 of the Education Act provides for consultation of centre governing boards on various matters concerning the organization of services provided by the School Board;

WHEREAS section 275 of the Education Act stipulates that "the school board shall establish objectives and principles governing the allocation of subsidies, school tax proceeds and its other revenues";

# b) <u>Budget Management Process 2019-2020 - Adult and Vocational Education</u> (adoption) (continued)

WHEREAS the Central Québec School Board determines these principles and objectives annually in the Budget Management Process;

WHEREAS the draft Budget Management Process for the 2019-2020 school year was accepted in principle by the Council of Commissioners on April 15, 2019;

WHEREAS appropriate consultation has taken place;

It was MOVED by D. Ford-Caron, SECONDED by J. Rosenhek and unanimously RESOLVED; THAT the Council of Commissioners accept the Budget Management Process – Adult and Vocational Education Sector for the 2019-2020 school year as in **Appendix 2** to the minutes.

# c) One-Year Transportation Contracts 2018-2019

It was MOVED by A. Visser, SECONDED by D. Cornforth and unanimously RESOLVED; THAT the Central Québec School Board accept the following one-year transportation contracts for the 2018-2019 school year;

Transporter	Capacity	Territory	2018-2019 (\$) Excluding Tax
Transport Marc Juneau	5 row / 30 passengers	Ste-Catherine-de-la- Jacques-Cartier	\$32,100.00
Société de transport du Saguenay	12 Row	La Baie, Saguenay	\$45,720.00

and; THAT the Director General be authorized to sign the contracts on behalf of the School Board.

## d) One-Year Transportation Contracts 2019-2020

It was MOVED by D. Cornforth, SECONDED by J.-A. Toulouse and unanimously RESOLVED; THAT the Central Québec School Board accept the following one-year transportation contracts for the 2019-2020 school year;

Transporter	Capacity	Territory	2019-2020 (\$) Excluding Tax
Autobus Rowley	5 Row	St. Vincent, QHS & St. Pat's	\$45,750.00
Transport Marc Juneau	12 Row	Sainte-Catherine-de-la- Jacques-Cartier	\$50,991.82
Société de transport du Saguenay	12 Row	La Baie, Saguenay	\$46,757.84

and; THAT the Director General be authorized to sign the contracts on behalf of the School Board.

# e) Nomination to CQSB Committees

- a) It was MOVED by A. Visser, SECONDED by D. Ford-Caron and unanimously RESOLVED; THAT for the 2019-2020 school year, the Executive Committee be composed of the Stephen Pigeon, Director General, Stephen Burke, Chairman, Jean Robert, Vice-Chairman, Isabel Béland, Parent Commissioner and four Commissioners: H. Clibbon, D. Ford-Caron, W. Marois, J. Rosenhek and A. Visser as substitute if needed.
- b) It was MOVED by C. Guay, SECONDED by I. Béland and unanimously RESOLVED; THAT for the 2019-2020 school year, the commissioner representatives for the Central Québec School Board committees be as follow:

Audit Committee: J. Robert, D. Ford-Caron, A. Visser

**Board Parity Committee:** A. Visser

**Ethics and Governance Committee:** S. Burke, H. Clibbon, S. Downs, C. Falle, I-A Toulouse

**Evaluation of the Director General:** S. Burke, I. Béland, S. Downs, D. Ford-Caron, A. Visser

# **Expulsion Committees:**

Chibougamau: J-A. Toulouse Jonquière: D. Ford-Caron

La Tuque: C. Guay Québec City: J. Robert Thetford Mines: A. Visser Trois-Rivières: S. Downs Shawinigan: C. Guay

**Human Resources Committee:** S. Burke, D. Cornforth, C. Lavallee, W. Marois **Labour Relations Committees:** 

School and Centre Administrators: J.-A. Toulouse, A. Visser

Senior Staff of Service: S. Burke, J. Robert

# **Revision of Decision Committees:**

Chibougamau / Jonquière: D. Ford-Caron, C. Guay, J.-A. Toulouse

Québec City: W. Marois, J. Rosenhek Thetford Mines: J. Robert, A. Visser

Trois-Rivières/Shawinigan/La Tuque: S. Downs, D. Ford-Caron, C. Guay

# **Transport Advisory Committees**

CQSB (Québec City): W. Marois, E. Paradis

C.s. de la Beauce-Etchemin: A. Visser

C.s. de l'Énergie: C. Guay

C.s. de La Jonquière: D. Ford-Caron

C.s. de Portneuf: J. Rosenhek

C.s. du Chemin-du-Roy: S. Downs

C.s. du Lac-Saint-Jean: D. Ford-Caron

# f) Delegation: Transport Advisory Membership for Other School Boards

WHEREAS Section 2 of the Regulation Respecting Student Transportation states that the advisory committee on student transportation of a board shall consist of [...] the Director General or the Assistant Director General of any school board for which the board organizes student transportation;

WHEREAS the Director General has many other important responsibilities and cannot attend the meetings in the school boards that provide all or part of the transportation services for our schools;

WHEREAS the Central Québec School Board (CQSB) does not have a full-time Assistant Director General;

WHEREAs the Director General intends to delegate this responsibility;

It was MOVED by C. Guay, SECONDED by I. Béland and unanimously RESOLVED; THAT for the 2019-2020 school year, the representative on the various Transport Advisory Committees for the Central Québec School Board be as follows:

C.s. de la Beauce-Etchemin: Julie Bureau
C.s. de l'Énergie: Julie Bureau
C.s. de La Jonquière: Julie Bureau
C.s. de Portneuf: Julie Bureau
C.s. du Chemin-du-Roy: Sandra Griffin
C.s. du Lac-Saint-Jean: Julie Bureau

#### g) Appointment of Sectoral Incident Management Coordinators

WHEREAS one of the Sectoral Incident Management Coordinators that was appointed on March 21, 2018 is no longer in employment of the Central Québec School Board;

WHEREAS as stipulated in the *Act Respecting the Governance and Management of the Information Resources of Public Bodies and Government Enterprises*, public bodies must implement an integrated and coordinated system in order to preserve the School Board's digital heritage;

WHEREAS the School Board must designate two Sectoral Incident Management Coordinators concerning matters of incident management;

g) Appointment of Sectoral Incident Management Coordinators (continued)

It was MOVED by I. Béland, SECONDED by A. Visser and unanimously RESOLVED; THAT the Central Québec School Board appoint Alain Bourassa, to fulfill the role of Sectoral Incident Management Coordinator; and

THAT Pascal Carpentier remain the second Sectoral Incident Management Coordinator.

# 19-09.13 <u>Committee Reports</u>

a) Executive Committee

No meeting was held.

b) Parents' Committee

No meeting was held.

c) Special Needs Advisory Committee

No meeting was held.

d) Transport Advisory Committee

No meeting was held.

e) Audit Committee

No meeting was held.

f) Evaluation of the Director General

No meeting was held.

g) Ethics and Governance Committee

No meeting was held.

h) Human Resources Committee

No meeting was held.

# 19-09.13 <u>Committee Reports (continued)</u>

# i) Resource Allocation Committee

No meeting was held.

# 19-09.14 a) Report from the Board of Directors

Debbie Ford-Caron had sent her report to Commissioners prior to the meeting that addressed the following:

- 2018-2019 QESBA Audited Statements
- Bill 21
- APPELE-Québec
- Spring Conference in May 2020
- CSBA Conference
- CPNCA
- Professional Development / AGM in November 2019

# b) Report from Committees

No reports were made.

## c) Central Québec School Board's Contribution to QESBA Defense Fund

WHEREAS the English Montreal School Board (EMSB) is calling on the government of Premier François Legault to test its theory that its school board reform plan is legal by asking the Quebec Court of Appeal for a declaratory judgment on the issue;

WHEREAS the EMSB also intends to contest the constitutionality of Section 477.1.1. of the Education Act, which gives the Education Minister the power to transfer buildings from one school board;

WHEREAS the government of Québec has already imposed upon the EMSB the transfer of two of its schools to the *Commission scolaire Pointe-de-l'Île* without any public consultation, thereby violating minority language rights;

WHEREAS the government could, at any time, continue to act in the same manner with other school transfers;

WHEREAS consultation of the English-speaking community is clearly a constitutional right which needs to be defended;

# 19-09.14 c) Central Québec School Board's Contribution to QESBA Defense Fund (continued)

It was MOVED by D. Ford-Caron, SECONDED by A. Visser and unanimously RESOLVED; THAT the Council of Commissioners of the Central Québec School Board support the English Montreal School Board and the Quebec English School Boards Association in their legal efforts to protect and guarantee English-language rights in the field of education, and accordingly contributes the amount of \$10,000 to support the legal efforts that will follow; and

THAT the said monies come directly from the amounts allocated by decree for the payment of stipends and expenses of the Council of Commissioners.

# 19-09.15 <u>Next meetings</u>

The Council of Commissioners will hold a special meeting on September 19, 2019, the next regular meeting will be held on October 16, 2019.

# 19-09.16 Question period

#### a) Public

There was no public.

# b) Commissioners

D. Ford-Caron asked if there were any impacts since the implementation of longer recess time, bussing. Director General indicated that no impacts have been heard of thus far.

#### 19-09.17 <u>In-camera session</u>

No in-camera session was held.

#### 19-09.18 Adjournment

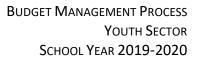
The meeting was ADJOURNED at 9:13 p.m. on a motion by A. Visser.



# BUDGET MANAGEMENT PROCESS 2019 - 2020

**YOUTH SECTOR** 

Adopted September 13, 2019





# TABLE OF CONTENTS<sup>1</sup>

reambl	e	3
1 PR	INCIPLES FOR THE EQUITABLE DISTRIBUTION OF RESOURCES	3
1.1	Budget Management Philosophy	
1.2	Organization's Values and Objectives	
1.3	Legal Framework of the Education Act	3
1.4	Type of Allocations (Resources)	4
1.5	Principles for the Equitable Distribution of Resources	4
1.6	Types of Revenues Managed by the Schools	8
2 <b>Ro</b>	les and Responsibilities	11
2.1	Council of Commissioners	11
2.2	Resource Allocation Committee (RAC)	12
2.3	Director General and Administrative Council	12
2.4	School Principals	13
2.5	Governing Board	14
2.6	Parents' Committee	14
2.7	Special Needs Advisory Committee	15
2.8	Management Advisory Committee (MAC)	15
2.9	Board Parity Committee	15
3 <b>E</b> x <sub> </sub>	penses Covered at the School Board Level	15
3.1	Human Resources in Schools and the Board Office	15
3.2	Professional Development	
3.3	Expenses Related to Building Maintenance (Operating Budget)	
3.4	Building Improvements and Major Renovations	
3.5	Corporate Expenses	
3.6	Services' Budget at the Board Office	
3.7	Council of Commissioners	
3.8	Furniture, Equipment and Tools	
3.9	Repairs and Maintenance of Playground Equipment	
3.10	Governing Boards, Parents' Committee, Special Needs Advisory Committee	17
4 Tin	neline for the Adoption of the Budget Management Process and Budget	18
APPEN	DIX A – 1 STAFFING GUIDELINES & PARAMETERS (subject to annual review)	19
APPEN	DIX A – 2 SCHOOL'S BUDGET	23
APPEN	DIX A – 3 OPERATING BUDGET	24
APPEN	DIX A – 4 CAPITAL BUDGET	26

 $<sup>^1\, {\</sup>hbox{The masculine gender is used throughout this document for the sake of conciseness and is meant to be inclusive of both genders.}$ 



APPENDIX A – 5	SUMMER MAINTENANCE / MINOR REPAIRS TO BUILDINGS & GROUNDS	27
	GOVERNING BOARDS / PARENTS' COMMITTEE / SPECIAL NEEDS ADVISORY	27
	TIMELINE (SCHEDULE)	



# **PREAMBLE**

In this document, the Central Québec School Board (CQSB) refers to, and includes without limitation, the Administrative Council (AC) members, School Administrators, the Resource Allocation Committee (RAC) members, and the members of the Council of Commissioners.

#### 1 PRINCIPLES FOR THE EQUITABLE DISTRIBUTION OF RESOURCES

#### 1.1 BUDGET MANAGEMENT PHILOSOPHY

CQSB adheres to the principles of the Education Act. Therefore, it focuses on the autonomy, empowerment and accountability of schools, centres and services while assuming the supervisory role ensuing from its responsibilities.

Although this document does not apply to Jimmy Sandy Memorial School, the principles presented are implemented when applicable.

#### 1.2 ORGANIZATION'S VALUES AND OBJECTIVES

#### **1.2.1 VALUES**

- Leadership
- Openness
- Cooperation in a caring and learning environment

## 1.2.2 OBJECTIVES

- 1.2.2.1 Integrate these values in each and every one of our daily actions.
- 1.2.2.2 Broaden and facilitate the understanding and the acceptance of our motto «Learning for All» through the orientations set forth in the Commitment-to-Success Plan.

#### 1.3 LEGAL FRAMEWORK OF THE EDUCATION ACT

- 1.3.1 The main objective of the Education Act is to reinforce the schools' / centres' role as the first entity responsible for pedagogical and administrative matters. The School Board's Commitment-to-Success Plan and policies support this objective.
- 1.3.2 The School Board is a legal entity under public law whose mission is to instruct, socialize and provide qualifications as well as ensure that those whom it oversees receive the educational services to which they are entitled by virtue of the Education Act.
- 1.3.3 Schools and centres have no legal status. They have the power imparted to them by the
- 1.3.4 The School Board is the sole employer of the personnel required to operate the School Board and its schools and centres.



1.3.5 The School Board is the owner of its buildings.

#### 1.4 Type of Allocations (Resources)

- A. Staffing allocations
- B. Operating allocations
- C. Capital Budget allocations

#### 1.5 Principles for the Equitable Distribution of Resources

#### 1.5.1 PRINCIPLES

- 1.5.1.1 The success of all students is at the center of all deliberations and decisions.
- 1.5.1.2 All students have access to equitable services throughout the School Board within its capacity.
- 1.5.1.3 According to sections 275 and 275.1 of the Education Act:

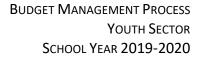
«After consulting with the governing boards and the parents' committee and taking into account the recommendations of the resource allocation committee under the fourth paragraph of section 193.3, the school board shall establish objectives and principles governing the allocation of subsidies, school tax proceeds and its other revenues.

The school board shall determine the allocation of the revenues referred to in section 275 for every school year taking into account the recommendations of the resource allocation committee under the fourth paragraph of section 193.3.

The allocation must be carried out in an equitable manner and reflect the needs expressed by the educational institutions, the social and economic disparities they must deal with, the school board's commitment-to-success plan and the educational projects of its schools and centres.

The allocation must include amounts for the operation of the governing boards and amounts to meet the needs of the school board, its educational institutions and its committees ».

- 1.5.1.4 Through its allocation of resources, the School Board recognizes that the schools are distinct and different, and respects the schools' local organization of services, within the limits of collective agreements, regulations, School Board policies and budget constraints.
- 1.5.1.5 All budgetary allocations will be based on parameters and budget rules.
- 1.5.1.6 Allocations should always be used for the purpose intended.





- 1.5.1.7 In exceptional circumstances, after review of appropriate documentation, allocations may be modified to reflect a given situation. Modifications must be subject to approval by the competent authority.
- 1.5.1.8 Unused portions of the allocations in 1.4 cannot generally be carried over from one school year to the next as per the *ministère de l'Éducation et de l'Enseignement supérieur* (MEES) budgetary rules, except those mentioned in the collective agreements and, unless otherwise specifically mentioned, in the MEES' budgetary rules.
- 1.5.1.9 Any interest, payment, fee charged or loss of income to the School Board due to a delay in remitting payment by a school to the School Board will be charged to the school budget. The charge to the school, if the case may be, will be executed with the March 31st Quarterly Report.
- 1.5.1.10 Any loss of income due to a school's error in areas such as student files and attendance records, admissibility certificates, etc., will be charged to the school's budget as follows:
  - A. For the first such error, 5% of the financial impact in the year following the year in which the error occurred;
  - B. For the second such error, 7.5% of the financial impact in the year following the year in which the error occurred;
  - C. For the third and subsequent error, 10% of the financial impact in the year following the year in which the error occurred;
  - D. In addition, in the event errors in areas such as student files and attendance records, admissibility certificates etc., are uncovered as a result of the annual external audit, the cost of an internal audit conducted in the following school year, excluding travel and living expenses, will be charged to the school budget in the year the preventive internal audit is conducted;
  - E. Other measures or other arrangements in addition or in substitution to those mentioned above may be considered.

# 1.5.2 STAFFING ALLOCATIONS

1.5.2.1 The Human Resources Service annually proposes staffing guidelines and parameters for the allocation of human resources to its schools, centres and administrative services for consultation with the RAC. The guidelines and parameters are described in Appendix A-1.

All groups of personnel (senior staff, teachers, support staff and professionals) are consulted and/or informed as per the requirements of applicable regulations or collective agreements.





The Human Resources Service reserves the right to adjust the Staffing Plan in accordance with the MEES and/or CQSB parameters, CQSB budget and other factors as well as specific allocations confirmed after the approval of the Staffing Plan, including, if needed, fluctuations in student enrolment.

1.5.2.2 All clauses concerning non-transferability of the staffing allocations must be respected. All staffing allocations should be used for the purposes originally intended.

However, some staffing allocations may be used for purposes other than those originally intended with the confirmation of the Director of Human Resources, after consultation with the Administrative Council (AC) and within the limits of collective agreements, Basic School / Centre Regulations, School Board policies and, if applicable, specific resolutions of the Council of Commissioners. But they must remain for staffing allocations. All requests for transferability must be made in writing to the Director of Human Resources whom, after consultation, will ensure the appropriate follow-up. Transfer of an allocation cannot result in an increased cost to the School Board.

Transfers of allocations for remedial and supporting teachers, in-school professionals, special education technicians and attendants for students with special needs will also be submitted for review and approval by the AC or in exceptional circumstances by the Director of Educational Services and by the Director of Human Resources.

- 1.5.2.3 Each school will be required to name a Staff Assistant to its principal. Allocations for the Staff Assistant are non-transferable and must not generate additional costs. Any request for the release of the staff assistant will be charged to the school budget unless other arrangements have been previously authorized by the Director General and/or Director of Human Resources.
- 1.5.2.4 All provisional staffing allocations will be based on September 30 enrolment of the previous school year. The exception to this will be: teachers' allocations, allocations for janitorial personnel and special needs allocations.
- 1.5.2.5 Any resources in excess of approved staffing allocations incurred by the school will be charged to the school. Normally, the Human Resources Service will advise schools by the end of the current school year of possible charges to their school budget. The final chargeback will be applied to the following school year.
- 1.5.2.6 In the event staffing allocations remain unused as of February 1<sup>st</sup>, the Human Resources Service reserves the right to recover these allocations.



#### 1.5.3 BUDGETARY ALLOCATIONS RESPECTING SCHOOL EXPENSES

#### 1.5.3.1 BASIC PRINCIPLE

Schools are responsible for covering the expenses from their budgetary allocations as shown in Appendix A - 2.

#### 1.5.3.2 OPERATING BUDGET

- 1.5.3.2.1 The following is a non-exhaustive list of such allocations (DOFIN / INFINI):
  - A. School Budget (SB)
  - B. Copy (Copy)
- 1.5.3.2.2 The budgetary codes used for school budgets are listed in Appendix A 3. This list does not include certain expenditures and credits pertaining to special projects and appearing under other headings.
- 1.5.3.2.3 The banking agreement with the School Board's financial institution includes an administration fee. Therefore, in order to cover the cost of the administration fee, each school will be invoiced a fixed annual amount of \$120 (\$10 / month) plus a fixed per capita amount of \$1 per student. The number of students as of September 30 of the current school year will be used to establish this charge.
- 1.5.3.2.4 Provisional School Budget Allocation will be based on the student enrolment as of September 30 of the previous school year. However, the final budget will be adjusted with the number of students on September 30 of the current school year.
- 1.5.3.2.5 Schools are responsible to ensure a balanced budget. Deficits coming from the Operating Budget will be met by using the schools' specific revenues (see 1.6.2 below).
- 1.5.3.2.6 Surpluses of the Operating Budget can be used to cover deficits in other sections but only during the same school year.



#### 1.5.3.3 CAPITAL BUDGET

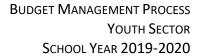
- 1.5.3.3.1 Capital Budget refer to items that have a life expectancy of more than one year, that will not be re-sold to parents and that will be used permanently for educational or administrative purposes.
  - Appendix A 4 presents a non-exhaustive list of Capital Budget items.
- 1.5.3.3.2 Confirmation of the Capital Budget from the Financial Services must be obtained prior to spending monies coming from this budget.
- 1.5.3.3.3 The school is responsible in the case of a deficit coming from the Capital Budget. Compensation will be taken from the Operating Budget (see 1.5.3.2 above) and the specific revenues (see 1.6.2 below).

#### 1.5.4 SPECIFIC BUDGET ALLOCATIONS

- 1.5.4.1 Under this paragraph, the School Board will allocate monies to schools upon receiving confirmation of the recommended distribution.
- 1.5.4.2 For each targeted budgetary measure intended for a transfer to schools, the School Board will withhold a portion of the amount allocated to create a provision of three percent (3%) of each allocation. This provision takes into account the costs of salary insurance, maternity leave, etc.
- 1.5.4.3 Under this section, allocations must be used solely for the purpose for which they were intended. Each school will be held accountable to the MEES through the School Board for the usage of each allocation provided. Unless otherwise specified, any unused portion of allocation will be recuperated by the MEES.
- 1.5.4.4 Schools are responsible to ensure a balanced budget coming from these allocations. Compensation for deficits will be taken from the Operating Budget (see 1.5.3.2 above) and / or the specific revenues (see 1.6.2 below).
- 1.5.4.5 Unused portions of allocations cannot be transferred to cover any other deficit.

#### 1.6 Types of Revenues Managed by the Schools

- 1.6.1 ACTIVITIES FINANCED BY PARENTS, THE SCHOOL BOARD OR MEES
  - 1.6.1.1 The following is a non-exhaustive list of such activities (DOFIN / INFINI):
    - A. Daycare (DC)
    - B. Resale Material / Consumables (RM)
    - C. Student Supervision (SUP) [NOON Hour]
    - D. Early Childhood (4-year-old program) [PRE-K]





- 1.6.1.2 The budget for the activities covered under section 1.6.1 must be approved by the Governing Board (according to Article 96.24 of the Education Act).
- 1.6.1.3 For DC and PRE-K services, a yearly administration fee of fifteen percent (15%) will be charged for services provided by the School Board. This fee shall be based on total DC and PRE-K revenues.
- 1.6.1.4 All revenues / amounts received by the school for the activities covered under section 1.6.1 will be remitted to the School Board and credited to the school's bank account according to the following schedule:
  - A. Monies collected from July 1 to December 31 are to be remitted by February 15
  - B. Monies collected from January 1 to March 31 are to be remitted by May15
  - C. Monies collected from April 1 to June 30 are to be remitted by September 15.
- 1.6.1.5 Before making a bank transfer from the school to the School Board's account, a written confirmation (e-mail is acceptable) from the school principal will be required. If the written confirmation of the remittance is not received by the dates indicated above, Financial Services will proceed with the transfer and any adjustment will be reflected on the next remittance.
- 1.6.1.6 When surpluses are generated through one of these activities, surpluses may be used to cover deficits in other sections, except staffing. These surpluses may be used as the school's contribution to matching grants. Surpluses may not be carried over from one school year to the next as per MEES Budgetary Rules and Generally Accepted Accounting Principles (GAAP).
- 1.6.1.7 Any deficit generated by these activities will be charged to the school's Operating Budget (see 1.5.3.2 above) and / or the specific revenues (see 1.6.2 below) of the current school year. If a deficit remains, the School principal must prepare and submit a recovery plan to Financial Services.

#### 1.6.2 Specific Revenues

- 1.6.2.1 The following is a non-exhaustive list of specific revenues (DOFIN / INFINI):
  - A. Rental Income
  - B. Bank Interest
- 1.6.2.2 These revenues may be used to cover any deficits in other sections or as the required contribution for any matching grants but may not be carried over from one school year to the next.



- 1.6.2.3 For the purposes of revenue generation, a school building may contain two categories of premises as defined in the Deed of Establishment:
  - 1.6.2.3.1 School premises: those areas determined by the School Board to be necessary for use by the school in fulfilling its educational mission. Revenues generated from the rental of school premises are deposited in the school's bank account.
  - 1.6.2.3.2 Non-school premises: those areas are not determined by the School Board to be necessary for use by the school in fulfilling its educational mission. Revenues generated from the rental of nonschool premises are credited to the School Board.

#### 1.6.3 SCHOOL SPONSORED EXTRA-CURRICULAR ACTIVITIES

- 1.6.3.1 The following is a non-exhaustive list of extra-curricular activities (DOFIN / INFINI):
  - A. Fundraising / Donations
  - B. Graduation
  - C. School trips
  - D. Cultural, social, sporting and science related activities (including profiles)
- 1.6.3.2 Revenues generated for these activities may not be used to cover deficits generated in any other sections nor as the required contribution for any matching grants.
- 1.6.3.3 Any deficit incurred from extra-curricular activities will be charged to the school's Operating Budget (see 1.5.3.2 above).

#### 1.6.4 DEFERRED REVENUES

- 1.6.4.1 According to Generally Accepted Accounting Principles (GAAP), revenues may be carried over from one school year to the next as long as the three following conditions are met:
  - A. A specific clause providing the School Board with little or no discretionary power regarding the use of the transferred financial resources;
  - B. A time-dependent future clause providing the School Board with little or no discretionary power regarding the period or periods during which the revenues received may be used or spent;
  - C. Accountability clauses requiring ongoing supervision of the execution with incidental consequences in the event of non-compliance with transfer conditions, such as the reimbursement of the transferred financial resources.



1.6.4.2 Revenues which a school wants to carry over to the next school year must be documented by the school principal and approved by the Governing Board (at the last meeting of the school year).

The approved document must be submitted to the Director of Financial Services by August 15 following the end of each school year at the latest and explain the reasons why the remaining revenues at the end of the school year have to be carried over to the next school year by stating how the three conditions mentioned above are met.

In order to do this, the school principal should indicate, in the document submitted, the project's name, a short description of the project, the nature of the fees that will be incurred, the revenues' source and answer the three following questions:

- A. The revenues be used for the same purpose they were raised for?
- B. Will the money be used within an established timeframe?
- C. What will happen to the remaining revenues once the established timeframe has expired?

A template of the Governing Board resolution will be provided by Financial Services to School Principals.

#### 2 ROLES AND RESPONSIBILITIES

#### 2.1 COUNCIL OF COMMISSIONERS

2.1.1 As stated in Section 278 of the Education Act, give notice of sitting where the budget is to be studied:

«Before adopting its budget, every school board shall give a public notice of at least 15 days of the date, time and place of the sitting of the council of commissioners at which its budget is to be studied.»

2.1.2 As stated in Section 193.3 of the Education Act:

«At the conclusion of the consultation process, the director general or any other member designated by the committee, must present recommendations at a meeting of the council of commissioners concerning the objectives and principles to govern the allocation of revenues, the annual allocation of those revenues and the distribution of student services and other professional services, as applicable. If the council of commissioners fails to implement a recommendation, it must give reasons for its decision at the meeting at which the recommendation is rejected. A copy of the minutes of the



meeting of the council of commissioners containing the decision with reasons must be sent to the resource allocation committee ».

#### 2.2 RESOURCE ALLOCATION COMMITTEE (RAC)

2.2.1 According to Sections 193.3 and 193.4 of the Education Act:

«The resource allocation committee must set up a consultation process with a view to establishing objectives and principles governing the annual allocation of revenues in accordance with section 275, determining how those revenues are to be allocated in accordance with section 275.1, including by setting out the criteria to be used to determine the amounts allocated, and determining how student services are to be distributed in accordance with section 261. In addition to student services, the committee may also submit the distribution of other professional services to the consultation process. The resources allocation committee must make a recommendation to the council of commissioners regarding the allocation of the surpluses to the school board's educational institutions in accordance with section 96.24».

#### 2.3 DIRECTOR GENERAL AND ADMINISTRATIVE COUNCIL

- 2.3.1 Promote the philosophy of the Budget Management Process.
- 2.3.2 Propose budgetary orientations, priorities and allocations taking into consideration the Commitment-to-Success Plan, the Educational Projects and the MEES Budgetary Rules and Parameters.
- 2.3.3 Submit budget orientations, priorities and allocations to the RAC for consultation.
- 2.3.4 Develop the consultation calendar for the other stakeholders.
- 2.3.5 Ensure the budget is allocated in an equitable fashion while respecting the School Board's Commitment-to-Success Plan, the Educational Projects, the Education Act, the MEES Budgetary Rules and the School Board Budget Parameters.
- 2.3.6 Approve the Governing Board budgets.
- 2.3.7 Recommend the adoption of the School Board budget.
- 2.3.8 Study and submit the year-end financial statements to the Council of Commissioners as stated in Section 286 of the Education Act:

«Once the financial activities have been audited, the director general shall submit the financial statements of the school board and the external auditor's report to the council of commissioners at its first sitting following by at least 15 days the date of receipt of the report.



The secretary general shall give public notice of the date, time and place of the sitting at least 15 days in advance».

2.3.9 As stated in section 287 of the Education Act:

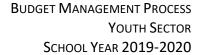
«At least one week before the sitting referred to in section 286, the director general shall publish a summary of the annual financial statements of the school board».

#### 2.4 SCHOOL PRINCIPALS

- 2.4.1 Adhere to the principles and provide recommendations on the Budget Management Process.
- 2.4.2 Assess needs in the school and consult school staff in accordance with Section 96.20 of the Education Act:
  - «After consulting with the school staff, the principal shall inform the school board, on the date and in the form determined by the school board, of the needs of the school in respect of each staff category and of the professional development needs of the staff».
- 2.4.3 Consult the Governing Board as stated in Section 96.22 of the Education Act:
  - «After consulting with the governing board, the principal shall inform the school board of the requirements of the school as regards goods and services, and of any required improvement, equipment, construction, conversion or repair of the premises or immovables placed at the disposal of the school».
  - [Goods and services Refers to any budget item or need, excluding the management of human resources in the school. Therefore, discussion should center on the needs for services for students as identified in the Schools' Educational Project].
- 2.4.4 Analyse the school's budget envelope taking into consideration financial guidelines from the Governing Board, the School Educational Project, prepare distribution of allocated resources (as specified in sections 1.5.3, 1.5.4, 1.6.1, 1.6.2 and 1.6.3 above), excluding allocations for Human Resources, and submit the draft budget to the Governing Board for adoption then submit it to the School Board for approval in accordance with Section 96.24 of the Education Act:

«The principal shall prepare the school's annual budget, submit it to the governing board for adoption, administer the budget and render an account thereof to the governing board.

The budget must maintain a balance between expenditures, on the one hand, and the financial resources allocated to the school by the school board and the schools' own revenues, on the other hand.





The approved school budget shall constitute separate appropriations within the school board's budget, and the expenditures for that school shall be charged to those appropriations.

At the end of every school year, the schools' surpluses shall be transferred to the school board. However, the school board may, for the following school year, credit all or part of the surpluses to the school or another education institution if the resources allocation committee established under section 193.2 recommends it and the council of commissioners implements that recommendation. If the council of commissioners fails to implement the recommendation it must give reasons for its decision at the meeting at which the recommendation is rejected.

If a school closes, the school's surpluses and funds shall be transferred to the school board».

- 2.4.5 Administer budgets within parameters (including ensuring that all expenses made by the school are properly coded) while following up with the Governing Board and the Director General. An annual report must be submitted to the Governing Board for adoption and forwarded to the Financial Services by November 15 following each school year.
- 2.4.6 Keep only one active bank account for the school as per School Board policy.

#### 2.5 GOVERNING BOARD

- 2.5.1 Be consulted by the principal on the school's needs, as stipulated in Section 96.22 of the Education Act.
- 2.5.2 Analyze and adopt the school's annual budget as stated in Section 95 of the Education Act taking into consideration the School's Educational Projects.
- 2.5.3 Submit, through the School Principal, the school's annual budget for approval by the School Board (through the Director of Financial Services).

#### 2.6 PARENTS' COMMITTEE

Be consulted during the Budget Management Process regarding objectives, principles, and criteria for the distribution of financial resources as stated in Section 193 of the Education Act:

«(9) the objectives and principles governing the allocation of subsidies, school tax proceeds and other revenues among educational institutions as well as the criteria pertaining thereto, and the objectives, principles and criteria used to determine the amount to be withheld by the school board for its needs and those of its committees».



#### 2.7 SPECIAL NEEDS ADVISORY COMMITTEE

Be consulted during the Budget Management Process regarding objectives, principles, and criteria for the distribution of financial resources as stated in Section 187 of the Education Act:

«To advise the resource allocation committee and the school board on the allocation of financial resources to the services intended for those students».

#### 2.8 MANAGEMENT ADVISORY COMMITTEE (MAC)

Be consulted during the Budget Management Process regarding objectives, principles, and criteria for the distribution of financial resources.

#### 2.9 BOARD PARITY COMMITTEE

Be consulted during the budget process, when required, regarding the distribution of financial resources for special needs.

#### 3 EXPENSES COVERED AT THE SCHOOL BOARD LEVEL

#### 3.1 HUMAN RESOURCES IN SCHOOLS AND THE BOARD OFFICE

- 3.1.1 As employer, the CQSB must ensure that all its legal obligations are respected. In order to do so, the remuneration budgets are therefore managed centrally. No salary or compensation will be paid out of the funds managed by the school.
- 3.1.2 Staffing plans are established for the Board Office in collaboration with senior staff of services and for each school in collaboration with the school principal.
- 3.1.3 The school principal may not create permanent positions through the use of the school's budget, unless authorized by the Director of Human Resources.
- 3.1.4 Directors of Service must respect the adopted staffing plan.
- 3.1.5 Notwithstanding the above, each School Principal, Centre Director, Director of Service and Coordinator is recognized as the immediate supervisor for personnel of that school or service according to the organizational chart.

#### 3.2 PROFESSIONAL DEVELOPMENT

- 3.2.1 The budgets for professional development for senior and management staff, teachers, professionals, and support personnel are determined as per the policies and the collective agreements.
- 3.2.2 The School Board may allocate additional financial resources for professional development activities for all categories of employment.
- 3.2.3 The budget for professional development for commissioners is voted annually by the Council of Commissioners.



#### 3.3 EXPENSES RELATED TO BUILDING MAINTENANCE (OPERATING BUDGET)

- 3.3.1 Expenses for energy consumption, security and safety, as well as general maintenance of buildings (such as painting, repairs to fences or to plumbing fixtures, etc.), are centralized at the School Board through the Buildings & Equipment Service.
- 3.3.2 An allocation for building maintenance is designated for each school annually for projects to be generally carried out during the summer. Having consulted their Governing Board, each principal, along with the Buildings & Equipment Service, decides on project priorities. The allocation for the school year is attached under Appendix A 5.

For establishments that have undergone major transformations, expansions or for new construction, the amounts allocated will be suspended (in proportion to the areas affected by the work) for a period of three years considering that the work gives the establishments a near-new or fully refurbished status.

# 3.4 BUILDING IMPROVEMENTS AND MAJOR RENOVATIONS (CAPITAL PROJECTS – MEES « AMÉNAGEMENT, MODIFICATION ET TRANSFORMATION » [AMT] GRANTS)

The Building & Equipment Service, in collaboration with school principals and directors of service, using the following criteria to prioritise projects:

- A. Health, safety and legal requirements;
- B. Pedagogical needs;
- C. Repair projects such as roofs, windows and brick pointing;
- D. Electrical and mechanical equipment;
- E. Administrative needs.

#### 3.5 CORPORATE EXPENSES

The following is a non-exhaustive list of items dealt with centrally:

- Audit fees
- Legal fees
- Public notices
- Annual insurance
- Association costs
- Upkeep of archives
- Rental of additional facilities for schools, centres and the Board Office
- Transportation
- Corporate computerized applications
- Employee recognition measures

#### 3.6 Services' BUDGET AT THE BOARD OFFICE

Each service is allocated funds to cover expenses required to fulfill its obligations.



#### 3.7 COUNCIL OF COMMISSIONERS

Both the maximum number of commissioners and their maximum salary are established by law or by decree or by derogation from the MEES. Other Council of Commissioners' expenses are travel, election expenses, if applicable, professional development and other duties as sanctioned by the Council of Commissioners.

# 3.8 FURNITURE, EQUIPMENT AND TOOLS (CAPITAL PROJECTS – MEES « MOBILIER, APPAREILLAGE, OUTILLAGE » [MAO] GRANTS)

- 3.8.1 Each school receives a per-student allocation as outlined in Appendix A 2. The remaining portion of the MEES allocation for furniture, equipment and tools is kept centrally by the School Board and will be distributed according to the schools, centres and Board Office needs.
- 3.8.2 In the event of a theft that is beyond the control of the school and that involves equipment essential for the delivery of educational services to students and bought through the School Board, the school's contribution will be as follows:
  - A. The choice of the equipment to be replaced will be at the discretion of the School Board.
  - B. The first \$200 of the replacement cost, per event, will be charged to the school's capital budget.
  - C. The total contribution of the school, per event, will not exceed one third (1/3) of the balance of the replacement cost, up to \$6 per student (based on the September 30 enrolment of the current school year) from the school's capital budget. The balance (i.e 2/3 of the balance of the replacement cost) will be paid by the School Board's central fund. In extraordinary circumstances, other measures or other arrangements in addition or in substitution to those mentioned above may be considered.

#### 3.9 REPAIRS AND MAINTENANCE OF PLAYGROUND EQUIPMENT

Each school receives an annual allocation for repairs and maintenance of playground equipment as determined in Appendix A - 2.

#### 3.10 GOVERNING BOARDS, PARENTS' COMMITTEE, SPECIAL NEEDS ADVISORY COMMITTEE

- 3.10.1 The annual allocation for each of these committees is shown in Appendix A 6. These budgets will be handled through the School Board's operations.
- 3.10.2 Each of these committees must adopt a balanced budget and be accountable to the School Board for its administration.





- 3.10.3 Section 66 of the Education Act stipulates that the Governing Board's budget for operating expenses, as determined in Appendix A 6, cannot include any other source of funds:
  - « The governing board shall adopt and oversee the administration of its annual operating budget and render an account thereof to the school board.

The budget must maintain a balance between expenditures, on the one hand, and the financial resources allocated to the governing board by the school board, on the other ».

- 3.10.4 Section 197 specifies that the Parents' Committee and the Special Needs Advisory Committee (Refer to Appendix A 6 for Operating Budget) may not have other sources of revenue in their balanced budget:
  - « The parents' committee and the advisory committee on services for handicapped students and students with social maladjustments or learning disabilities shall adopt their annual operating budget, see to its administration and give an account thereof to the school board.

The budget shall maintain a balance between the expenditures of each committee on the one hand and the financial resources allocated to each committee by the school board and each committee's own other revenues, on the other hand ».

4 TIMELINE FOR THE ADOPTION OF THE BUDGET MANAGEMENT PROCESS AND BUDGET

Please refer to Appendix A - 7 for the schedule.



#### APPENDIX A-1

#### **STAFFING GUIDELINES & PARAMETERS (SUBJECT TO ANNUAL REVIEW)**

- 1.0 Administrators (Senior Staff of Service)
  - 1.1 Clientele

Directors and Coordinators of Service & Managers, Superintendents and Administrative Officer.

1.2 Guidelines

As per an assessment of organizational needs and priorities, taking into account the budget, administrative realities and constraints.

- 2.0 Senior Staff of Schools
  - 2.1 Clientele

Principals, Vice-Principals & Administrative Services Supervisors

- 2.2 Parameters
  - 2.2.1 Based on enrolment as of September 30 of the current year versus September 30 of the previous year a calculation of the enrolment variance is established.
  - 2.2.2 Elementary / Secondary Schools
    - i. 550 / 500 weighted students = 2 school administrators
       [then a school with 338 students would give: number of weighted students X 2 / 550. (Ex.: (338 x 2) / 550 = 1.23)].
    - ii. The result of this calculation is compared to the maximum number of positions as per Appendix 15 of a previous regulation (serving as a reference only).
    - iii. The highest percentage is retained for 2.2.3.
  - 2.2.3 Analyze if the variance factor is less or equal to 5% from the reference year. If such is the case, the same allocation as in the current year is recommended. If the variance is more than 5%, then the recommended allocation is the one with the highest percentage.

If a school is within the 5% variance for the school year but the cumulative variance of the last 3 years is more or less than 5%, the allocation is based on the number of students of the current school year.

In a school where there is a 100% Principal, but the allocation is below 100% (for example 90%), the School Board will take the necessary measures to give an additional assignment that is deemed appropriate. This will be confirmed by the Director General by September 30 of each school year.



#### 3.0 Professionals

#### 3.1 Board Office Professionals

#### 3.1.1 Guidelines

As per an assessment of organizational needs and priorities, taking into account budget and administrative realities or constraints.

#### 3.2 In-School Professionals

#### 3.2.1 Clientele

Psychologists, psycho-educators, guidance counsellors, etc.

#### 3.2.2 Parameters

- 3.2.2.1 Calculate the variance in the number of weighted students from the previous year and apply a percentage variance to the allocation of the reference year.
- 3.2.2.2 Maintain the allocation from the reference year if the variance is 5% or less.

#### 3.3 Spiritual and Community Life Animators

#### 3.3.1 Guidelines

Allocation provided in the budgetary rules according to student population.

#### 4.0 Support Personnel

#### 4.1 Board Office Support Staff

#### 4.1.1 Guidelines

As per an assessment of organizational needs and priorities, taking into account budget and administrative realities or constraints.

#### 4.2 In-school Support Personnel

#### 4.2.1 Parameters for Janitorial Personnel (Board Office & Schools)

Same allocation as previous year, unless a new assessment by a specialized firm justifies a modification of this allocation.

#### 4.2.2 Parameters for Documentation Technician

4.2.2.1 A minimum of 2 hours per week is applied to each school.



- 4.2.2.2 Calculate the variance in the number of students from the reference year and apply the percentage variance to the allocation of the reference year.
- 4.2.2.3 Maintain the allocation from the reference year if the variance is within plus or minus 5%.
- 4.3 Parameters for Laboratory Technician
  - 4.3.1 Ratio of 30 hours per 700 students.
  - 4.3.2 Calculate the variance in the number of students from the reference year and apply the percentage variance to the allocation of the reference year.
  - 4.3.3 Maintain status quo allocation from the previous year unless student variance is within plus or minus 5%.
  - 4.3.4 A minimum of 10% per week is granted to schools who would, according to the above parameters, have an allocation below 10%.
- 4.4 Parameters for School Secretaries and Other Support Staff in schools
  - 4.4.1 0.45 E.F.T.<sup>2</sup> per 100 students for elementary schools.
  - 4.4.2 0.55 E.F.T. per 100 students for combined elementary and secondary schools.
  - 4.4.3 0.521 E.F.T. per 100 students for secondary schools.
  - 4.4.4 Calculate the variance in the number of students from the reference year and apply the percentage variance to the allocation of the reference year.
    - Maintain the allocation from the reference year if the variance is 5% or less.
    - If a school is within the 5% variance for the school year but the cumulative variance of the last 3 years is more or less than 5%, the allocation is based on the number of students of the current school year.
  - 4.4.5 A minimum of 5 hours (71.4%) per day is granted to schools who would, according to the above parameters, have an allocation below 71.4%.
- 4.5 Guidelines for Behavior Technicians (classified as Special Education Technicians)
  - 4.5.1 The allocation for Behaviour Technicians is based on an amount reserved from the total budget related to special needs and is distributed according to a formula recommended by the Board Parity Committee. This amount is then translated into Equivalent full-time and distributed according to the student population ratio.

<sup>&</sup>lt;sup>2</sup> Equivalent Full-Time



- 4.6 Guidelines for Special Education Technicians & Attendants for Handicapped Students
  - 4.6.1 Allocations for Special Education Technicians and Attendants are based on coded students' needs in order to allow them a harmonious integration. The School Level Committee must be consulted on needs, and requests must be submitted by the school principal in writing to Educational Services.
  - 4.6.2 Allocations are revised by the Board Parity Committee, taking into consideration the budget available and Collective Agreement rules. Subsequently, the Board Parity Committee makes recommendations to the School Board. Please refer to section 4.0.
  - 4.6.3 The targeted time to inform schools of their allocations is mid-June of each school year.
- 4.7 Parameters for Student Supervisors
  - 4.7.1 Kindergarten

18 minutes per day per group (not transferable)

4.7.2 ELEMENTARY<sup>3</sup>

1 hour per day per 175 students (not transferable)

4.7.3 SECONDARY<sup>3</sup>

1 hour per day per 210 students. This allocation is transferable and is to be used solely for student services, excluding interscholastic activities.

It is the intention of the School Board to abolish this allocation by June 30, 2022.



APPENDIX A – 2 SCHOOL'S BUDGET

# **BUDGET FOR SCHOOL YEAR 2019 - 2020**

OI	OPERATING BUDGET FOR SCHOOLS <sup>4</sup>		
•	Basic Allocation <sup>5</sup>	\$3,265.00	
•	Per Student Applied to Weighted Enrolment	\$49.00	
	<ul> <li>Kindergarten &amp; Elementary</li> </ul>	1.00	
	<ul> <li>Secondary</li> </ul>	1.95	

# PER STUDENT APPLIED TO SECONDARY STUDENTS IN THE WORK ORIENTED TRAINING PATH

•	Pre-work training Year 1	\$172.00
•	Pre-work training Year 2	\$242.00
•	Pre-work training Year 3	\$438.00
•	Training leading to a semi-skilled trade	\$278.00

15 + PROGRAM<sup>6</sup>

PLAYGROUND EQUIPMENT REPAIRS	\$ 400.00

CAPITAL BUDGET FOR SCHOOLS <sup>7</sup>		
Basic Allocation	\$250.00	
Per Student Applied to Weighted Enrolment	\$13.00	
<ul> <li>Kindergarten &amp; Elementary</li> </ul>	1.00	
<ul> <li>Secondary</li> </ul>	1.95	

<sup>&</sup>lt;sup>4</sup> Amounts under review

Schools that offer Kindergarten to Secondary V are entitled to \$2,880 only, whether the school has two deeds of establishment or not.

<sup>&</sup>lt;sup>6</sup> This program is based on annual allocation from the MEES. If you take advantage of this program, you must send a notice to Financial Services.

Includes such items as computers, furniture, and equipment for the school; also includes the contribution of the school for replacing equipment stolen from the school (as outlined in 3.8.2); excludes computers for professionals, as computers belong to the School Board.



# APPENDIX A – 3

# **OPERATING BUDGET**

CODE	HEADING	COMMENTS
11100-410	Preschool 4 Years - Textbooks	Textbooks only
11100-414	Preschool 4 Years - Teachers' Textbooks	Teachers' textbooks only
11100-419	Preschool 4 Years - Teaching Material	Supplies for teaching (educational games, cards)
11100-514	Preschool Years - Fees other	Fees for teaching
11200-410	Preschool 5 Years - Textbooks	Textbooks only
11200-414	Preschool 5 Years - Teachers' Textbooks	Teachers' textbooks only
11200-419	Preschool 5 Years - Teaching Material	Supplies for teaching (educational games, cards)
11200-514	Preschool 5 Years - Fees other	Fees for teaching
12000-410	Elementary Education - Textbooks	Textbooks only
12000-414	Elementary Education - Teachers' Textbooks	Teachers' textbooks only
12000-419	Elementary Education - Teaching Material	Supplies for teaching (flash cards, games, etc.)
12000-514	Elementary Education - Fees other	Fees for teaching
13000-410	Secondary Education - Textbooks	Textbooks only
13000-414	Secondary Education - Teachers' Textbooks	Teachers' textbooks only
13000-419	Secondary Education - Teaching Material	Supplies for teaching (science material, etc.)
13000-514	Secondary Education - Fees other	Fees for teaching
13100-304	Work Oriented Training Path - PWT	Travel (Teachers)
13100-401	Work Oriented Training Path - PWT	Supplies
13100-512	Work Oriented Training Path - PWT	Transportation
13100-514	Work Oriented Training Path - PWT	Fees others
21110-305	Elementary School Admin Travel Personnel	Travel (administration personnel)
21110-401	Elementary School Admin Materials & Supplies	Material and supplies for administration (staples, pencils, envelopes etc.)
21110-504	Elementary School Admin Dues & Subscriptions	Administration dues & subscriptions
21110-514	Elementary School Admin Fees Other	Administration fees
21110-517	Elementary School Admin Notices & Advertising	Administration notices & advertising
21110-810	Elementary School Admin Discretionary Fund	Principal's discretionary fund
21120-305	Secondary School Admin Travel Personnel	Travel (Administration personnel)
21120-401	Secondary School Admin Material & Supplies	Material and supplies for admin. (staples, pencils, envelopes, etc.)
21120-504	Secondary School Admin Dues & Subscriptions	Administration dues & subscriptions
21120-514	Secondary School Admin Fees Other	Administration fees
21120-517	Secondary School Admin Notices & Advertising	Administration notices & advertising

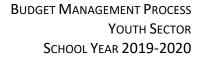


CODE	HEADING	COMMENTS
21120-810	Secondary School Admin Discretionary	Principal's discretionary fund
21200-401	Printing & Reproduction - Material & Supplies	Paper for photocopier, printing letterhead, tests
21200-506	Printing & Reproduction - Equipment Rental	Photocopier costs (rental)
22100-401	Libraries & Audio Visual - Material & Supplies	Tapes, movies, tape to repair books, etc.
22100-415	Libraries & Audio Visual - Library Books	
22100-504	Libraries & Audio Visual - Subscriptions	Magazine subscriptions
21400-401	Telephone & Messenger - Material & Supplies	Fax paper, etc.
21400-402	Telephone & Messenger - Messenger	Mailing by courier
21400-405	Telephone & Messenger - Stamps	
21400-514	Telephone & Messenger - Fees Other	Fees
21400-543	Telephone & Messenger - Cellular	Cellular phones
22220-401	Computer Education - Material & Supplies	CDs, USB keys, paper for printers, etc.
22220-403	Computer Education - Supplies	Supplies for repairs to equipment
22220-513	Computer Education - Maintenance & Repairs	Labour for repairs to equipment
22220-541	Computer Education - Internet	Internet
22220-546	Computer Education - Licenses & Software	Licenses & Software
23110-401	Guidance - Material & Supplies	Tests, reference material, etc.
23120-401	Psychological Services - Material & Supplies	Tests, reference material, etc.
23140-401	Special Education - Material & Supplies	Teaching and reference material, etc.
23210-401	Spiritual Animation - Material & Supplies	Reference material, etc.
23300-401	Health & Social Services - Material & Supplies	Band aids, rubbing alcohol, etc.
27200-401	Sports, Cultural & Social - Material & Supplies	Supplies
27200-512	Sports, Cultural & Social - Transportation	Transportation during tournaments
27200-514	Sports, Cultural & Social - Fees Other	Tournament registration, sports associations



APPENDIX A – 4 CAPITAL BUDGET

CODE	HEADING	COMMENTS
11200-630 11200-730	Preschool 5 Years - Specialized Equipment	All equipment exclusively for the implementation of teaching activities
12000-630 12000-730	Elementary Education - Specialized Equipment	All equipment exclusively for the implementation of teaching activities
13000-630 13000-730	Secondary Education - Specialized Equipment	All equipment exclusively for the implementation of teaching activities
22220-620 22220-720	Computer Education - Computer Equipment	Hardware and equipment needed for data processing, including computers, printers and other peripherals, licenses and original versions of software.
22220-670 22220-770	Computer Education - Multimedia Equipment	Equipment used for telecommunication, radio communication, voice communication, image transmission and video communication. Ex.: fax, overhead projector, television, DVD player, CD player, SmartBoard, projector.
61000-610 61000-710	Furniture & Equipment - Furniture	Assets that are intended and used for setting up or arranging the premises and that are not integrated as part of the building. Ex.: boards, chairs, tables, refrigerators, bookcases, filing cabinets, curtains.
63000-790	Janitorial Services - Equipment	Floor polisher





# APPENDIX A – 5 SUMMER MAINTENANCE / MINOR REPAIRS TO BUILDINGS & GROUNDS<sup>8</sup>

ALLOCATION FOR SCHOOL YEAR 2019 - 2020

Basic Allocation \$1,840.00

Additional Allocation per Sq. Metre \$ 1.47

# APPENDIX A – 6 COMMITTEE

GOVERNING BOARDS / PARENTS' COMMITTEE / SPECIAL NEEDS ADVISORY

**ALLOCATION FOR SCHOOL YEAR 2019 - 2020** 

**GOVERNING BOARDS** 

**SCHOOLS WITH LESS THAN 100 STUDENTS** 

Basic allocation \$100.00

Per student (non-weighted) \$2.00

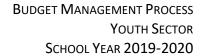
SCHOOLS WITH 100 STUDENTS AND MORE

Per student (non-weighted) \$2.00

PARENTS' COMMITTEE \$4,500.00

SPECIAL NEEDS ADVISORY COMMITTEE \$2,300.00

<sup>&</sup>lt;sup>8</sup> Includes such items as painting, replacing or painting lockers, minor modifications to buildings, replacing carpets with tiles, etc.





APPENDIX A – 7 TIMELINE (SCHEDULE)

1.0	REVIEW OF THE BUDGET MANAGEMENT PROCESS	DF <sup>1</sup>	March / April
	1.1 First Review & Recommended Changes	DF	
	1.2 Review of the BMP by the AC	AC	
	1.3 Correction to the BMP, as required	DF	
2.0	CONSULTATION ON THE BMP WITH THE FOLLOWING STAKEHOLDERS	DG / DF	APRIL
	2.1 Resource Allocation Committee		
	2.2 Associations and Unions		
3.0	Analysis and Preparation of the $1^{\text{st}}$ Draft Budget & Staffing Plan <sup>2, 3</sup>		APRIL / MAY
	3.1 Other possible sources of revenues	DF / CF	
	3.2 Provisional Staffing Allocation (all categories)		
	3.3 Specific / Additional Staffing Requests	DHR / CHR	
4.0	REVIEW BY THE AC – PRELIMINARY DRAFT BUDGET	DF / CF	APRIL / MAY
5.0	REVIEW BY THE AC – PROVISIONAL STAFFING PLAN	DHR / CHR	APRIL / MAY
6.0	PREPARATION OF 2 <sup>ND</sup> DRAFT BUDGET (FINANCIAL AND STAFFING) BASED ON MEES PRELIMINARY BUDGETARY PARAMETERS <sup>4</sup>	DF / CF/ DHR / CHR	May / June
7.0	REVIEW BY THE AC OF THE 2 <sup>ND</sup> DRAFT BUDGET	AC	MAY / JUNE
8.0	CONSULTATIONS AS REQUIRED (LAW & COLLECTIVE AGREEMENTS) <sup>5</sup>		
	8.1 Draft Budget	DG / DF / CF	APRIL / MAY /
	8.2 Provisional Staffing Plan	DHR / CHR	JUNE
9.0	REVIEW BY THE AC / ADJUSTMENTS <sup>6</sup>		May / June
	9.1 Draft Budget	DF / CF	
	9.2 Provisional Staffing Plan	DHR / CHR	
10.0	10.0 FINAL REVIEW BY THE AC		JUNE
11.0	ADOPTION BY THE COUNCIL OF COMMISSIONERS	DG / DF	August



BUDGET MANAGEMENT PROCESS YOUTH SECTOR SCHOOL YEAR 2019-2020

DG Director General

DF Director of Finance

CF Coordinator, Finance

AC Administrative Council

DHR Director of Human Resources

CHR Coordinator, Human Resources

- 1<sup>st</sup> draft budget will be based on 2018 2019 Status Quo Adopted Budget
- <sup>3</sup> 1<sup>st</sup> provisional staff plan for all categories (excluding teachers) will be based on the 2018 2019 Staffing Plan (Status Quo)
- Includes most decentralized measures
- RAC, Associations, Unions, Council of Commissioners
- Based on MEES Budgetary Parameters



# BUDGET MANAGEMENT PROCESS 2019 - 2020

ADULT EDUCATION & VOCATIONAL TRAINING

Adopted September 13, 2019





# TABLE OF CONTENTS<sup>1</sup>

reamb	le	3
1 PF	RINCIPLES FOR THE EQUITABLE DISTRIBUTION OF RESOURCES	3
1.1	Budget Management Philosophy	
1.2	Organization's Values and Objectives	3
1.3	Legal Framework of the Education Act	3
1.4	Type of Allocations (Resources)	4
1.5	Principles for the Equitable Distribution of Resources	4
1.6	Types of Revenues Managed by the Centres	8
2 RC	DLES AND RESPONSIBILITIES	11
2.1	Council of Commissioners	11
2.2	Resource Allocation Committee (RAC)	
2.3	Director General and Administrative Council	12
2.4	Centre Directors	
2.5	Governing Board	
2.6	Management Advisory Committee (MAC)	14
3 EX	PENSES COVERED AT THE SCHOOL BOARD LEVEL	14
3.1	Human Resources in Centres and the Board Office	14
3.2	Professional Development	
3.3	Expenses Related to Building Maintenance (Operating Budget)	15
3.4	Building Improvements and Major Renovations	
3.5	Corporate Expenses	
3.6	Services' Budget at the Board Office	
3.7	Council of Commissioners	
3.8	Furniture, Equipment and Tools	
3.9	Governing Boards	17
4 TI	MELINE FOR THE ADOPTION OF THE BUDGET MANAGEMENT PROCESS AND BUDGET	17
APPEN	DIX A – 1 STAFFING GUIDELINES & PARAMETERS (SUBJECT TO ANNUAL REVIEW)	18
APPEN	DIX A – 2 OPERATING AND CAPITAL BUDGETS	19
APPEN	DIX A – 3 OPERATING BUDGET	20
APPEN	DIX A – 4 MINIMUM NUMBER OF STUDENTS TO START A PROGRAM	21
APPEN	DIX A – 5 CAPITAL BUDGET	22
APPEN	DIX A – 6 SUMMER MAINTENANCE / MINOR REPAIRS TO BUILDINGS & GROUNDS	23

 $<sup>^{1}</sup>$  The masculine gender is used throughout this document for the sake of conciseness and is meant to be inclusive of both genders.



APPENDIX A – 7	GOVERNING BOARD	.23
APPENDIX A – 8	TIMELINE (SCHEDULE)	24



# **PREAMBLE**

In this document, the Central Québec School Board (CQSB) refers to, and includes without limitation, the Administrative Council (AC) members, School Administrators, the Resource Allocation Committee (RAC) members, and the members of the Council of Commissioners.

### 1 PRINCIPLES FOR THE EQUITABLE DISTRIBUTION OF RESOURCES

#### 1.1 BUDGET MANAGEMENT PHILOSOPHY

CQSB adheres to the principles of the Education Act. Therefore, it focuses on the autonomy, empowerment and accountability of schools, centres and services while assuming the supervisory role ensuing from its responsibilities.

Although this document does not apply to Jimmy Sandy Memorial School, the principles presented are implemented when applicable.

#### 1.2 ORGANIZATION'S VALUES AND OBJECTIVES

#### **1.2.1 VALUES**

- Leadership
- Openness
- Cooperation in a caring and learning environment

# 1.2.2 OBJECTIVES

- 1.2.2.1 Integrate these values in each and every one of our daily actions.
- 1.2.2.2 Broaden and facilitate the understanding and the acceptance of our motto «Learning for All » through the orientations set forth in the Commitment-to-Success Plan.

#### 1.3 LEGAL FRAMEWORK OF THE EDUCATION ACT

- 1.3.1 The main objective of the Education Act is to reinforce the schools' / centres' role as the first entity responsible for pedagogical and administrative matters. The School Board's Commitment-to-Success Plan and policies support this objective.
- 1.3.2 The School Board is a legal entity under public law whose mission is to instruct, socialize and provide qualifications as well as ensure that those whom it oversees receive the educational services to which they are entitled by virtue of the Education Act.
- 1.3.3 Schools and centres have no legal status. They have the power imparted to them by the law.
- 1.3.4 The School Board is the sole employer of the personnel required to operate the School Board and its schools and centres.



1.3.5 The School Board is the owner of its buildings.

# 1.4 Type of Allocations (Resources)

- A. Staffing allocations
- B. Operating allocations
- C. Capital Budget allocations

### 1.5 Principles for the Equitable Distribution of Resources

#### 1.5.1 PRINCIPLES

- 1.5.1.1 The success of all students is at the center of all deliberations and decisions.
- 1.5.1.2 All Students have access to equitable services throughout the School Board within its capacity.
- 1.5.1.3 According to sections 275 and 275.1 of the Education Act

«After consulting with the governing boards and the parents' committee and taking into account the recommendations of the resource allocation committee under the fourth paragraph of section 193.3, the School Board shall establish objectives and principles governing the allocation of subsidies, school tax proceeds and its other revenues.

The school board shall determine the allocation of the revenues referred to in section 275 for every school year taking into account the recommendations of the resource allocation committee under the fourth paragraph of section 193.3.

The allocation must be carried out in an equitable manner and reflect the needs expressed by the educational institutions, the social and economic disparities they must deal with, the school board's commitment-to-success plan and the educational projects of its schools and centres.

The allocation must include amounts for the operation of the governing boards and amounts to meet the needs of the school board, its educational institutions and its committees ».

- 1.5.1.4 Through its allocation of resources, the School Board recognizes that the Centres are distinct and different, and respects the centres' local organization of services, within the limits of collective agreements, regulations, School Board policies and budget constraints.
- 1.5.1.5 All budgetary allocations will be based on parameters and budget rules and an estimate of expected programs.
- 1.5.1.6 Allocations should always be used for the purpose intended.



- 1.5.1.7 In exceptional circumstances, after review of appropriate documentation, allocations may be modified to reflect a given situation. Modifications must be subject to approval by the competent authority.
- 1.5.1.8 Unused portions of the allocations in 1.4 cannot generally be carried over from one school year to the next as per the *ministère de l'Éducation et de l'Enseignement supérieur* (MEES) budgetary rules, except those mentioned in the collective agreements and, unless otherwise specifically mentioned, in the MEES' budgetary rules.
- 1.5.1.9 Any interest, payment, fee charged or loss of income to the School Board due to a delay in remitting payment by a centre to the School Board will be charged to the centre budget. The charge to the centre, if the case may be, will be executed with the March 31st quarterly report.
- 1.5.1.10 Any loss of income due to a centre's error in areas such as student files and attendance records, admissibility certificates, etc., will be charged to the centre's budget as follows:
  - A. For the first such error, 5% of the financial impact in the year following the year in which the error occurred;
  - B. For the second such error, 7.5% of the financial impact in the year following the year in which the error occurred;
  - C. For the third and subsequent error, 10% of the financial impact in the year following the year in which the error occurred;
  - D. In addition, in the event errors in areas such as student files and attendance records, admissibility certificates etc., are uncovered as a result of the annual external audit, the cost of an internal audit conducted in the following school year, excluding travel and living expenses, will be charged to the centre budget in the year the preventive internal audit is conducted;
  - E. Other measures or other arrangements in addition or in substitution to those mentioned above may be considered.

### 1.5.2 STAFFING ALLOCATIONS

1.5.2.1 The Human Resources Service annually proposes staffing guidelines and parameters for the allocation of human resources to its schools, centres and administrative services for consultation with the RAC.

All groups of personnel (senior staff, teachers, support staff and professionals) are consulted and/or informed as per the requirements of applicable regulations or collective agreements.



The Human Resources Service reserves the right to adjust the Staffing Plan in accordance with the MEES and/or CQSB parameters, CQSB budget and other factors as well as specific allocations confirmed after the approval of the Staffing Plan, including, if needed, fluctuations in student enrolment.

1.5.2.2 All clauses concerning non-transferability of the staffing allocations must be respected. All staffing allocations should be used for the purposes originally intended.

However, some staffing allocations may be used for purposes other than those originally intended with the confirmation of the Director of Human Resources, after consultation with the Administrative Council (AC) and within the limits of collective agreements, Basic School / Centre Regulations, School Board policies and, if applicable, specific resolutions of the Council of Commissioners. But they must remain for staffing allocations. All requests for transferability must be made in writing to the Director of Human Resources whom, after consultation, will ensure the appropriate follow-up. Transfer of an allocation cannot result in an increased cost to the School Board.

- 1.5.2.3 Each Centre will be required to name a Staff Assistant to its Centre Directors. Allocations for the Staff Assistant are non-transferable and must not generate additional costs. Any request for the release of the staff assistant will be charged to the centre unless other arrangements have been previously authorized by the Director General and/or Director of Human Resources.
- 1.5.2.4 Any resources in excess of approved staffing allocation incurred by the centre will be charged to the centre. Normally, the Human Resources Service will advise centres by the end of the current school year of possible charges to their centre budget. The final chargeback will be applied to the following school year.
- 1.5.3 BUDGETARY ALLOCATIONS RESPECTING CENTRES' EXPENSES
  - 1.5.3.1 BASIC PRINCIPLE

Centres are responsible for covering the expenses from their budgetary allocations as shown in Appendix A - 2.



#### 1.5.3.2 OPERATING BUDGET

- 1.5.3.2.1 The budgetary codes used for centres' budgets are listed in Appendix A - 3. This list does not include certain expenditures and credits pertaining to special projects and appearing under other headings.
- 1.5.3.2.2 The banking agreement with the School Board's financial institution includes an administration fee. Therefore, in order to cover the cost of the administration fee, each centre will be invoiced a fixed annual amount of \$120 (\$10 / month) plus a fixed per capita amount of \$1 per equivalent full-time students (ETP). The clientele of the previous year serves as a reference for the centres.
- 1.5.3.2.3 The Centres' Operating Budget for General Education is based on the closed envelope that the MEES gives to the School Board for the school year.
- 1.5.3.2.4 The Centres' Operating Budget for Vocational Training is based on a forecast of the MEES activities for the up-coming school year and is adjusted to reflect the actual MEES Equivalent Full-Time (EFT) students as of June 30 of the previous school year. It will also be adjusted throughout the year in the event that additional funding is received from a source other than the MEES and, therefore, not included in the original allocation.
- 1.5.3.2.5 Centres are responsible to ensure a balanced budget. Deficits coming from the Operating Budget will be met by using the centre's specific revenues (see 1.6.2 below).
- 1.5.3.2.6 Surpluses of the Operating Budget may be used to cover deficits in other sections but only during the same school year.
- 1.5.3.2.7 The Centre Director will not allow a program to start without meeting the minimum required number of students as established in Appendix A 4 without prior approval of the Director of Financial Services
- 1.5.3.2.8 In the case where a program begins with the required number of students but the number of students falls below that number during the program to the point where it has an important financial impact on the overall activities of Vocational Training, the Centre Director will inform the Director General or the Director of Financial Services, and will take the necessary measures to reduce costs.



#### 1.5.3.3 CAPITAL BUDGET

- 1.5.3.3.1 Capital Budget refer to items that have a life expectancy of more than one year, which will not be re-sold to parents and that will be used permanently for educational or administrative purposes.
  - Appendix A 5 presents a non-exhaustive list of Capital Budget items.
- 1.5.3.3.2 Confirmation of the Capital Budget from the Financial Services must be obtained prior to spending monies coming from this budget.
- 1.5.3.3.3 The centre is responsible in the case of a deficit coming from the Capital Budget. Compensation will be taken from the Operating Budget (see 1.5.3.2 above) and the specific revenues (see 1.6.2 below).

## 1.5.4 SPECIFIC BUDGET ALLOCATIONS

- 1.5.4.1 Under this paragraph, the School Board will allocate monies to centres upon receiving confirmation of the recommended distribution.
- 1.5.4.2 For each targeted budgetary measure intended for a transfer to centres, the School Board will withhold a portion of the amount allocated to create a provision of three percent (3%) of each allocation. This provision takes into account the costs of salary insurance, maternity leave, etc.
- 1.5.4.3 Under this section, allocations must be used solely for the purpose for which they were intended. Each centre will be held accountable to the MEES through the School Board for the usage of each allocation provided. Unless otherwise specified, any unused portion of allocation will be recuperated by the MEES.
- 1.5.4.4 Centres are responsible to ensure a balanced budget coming from these allocations. Compensation for deficits will be taken from the Operating Budget (see 1.5.3.2 above) and / or the specific revenues (see 1.6.2 below).
- 1.5.4.5 Unused portions of allocations cannot be transferred to cover any other deficit.

#### 1.6 Types of Revenues Managed by the Centres

- 1.6.1 ACTIVITIES FINANCED BY PARENTS, STUDENTS, THE SCHOOL BOARD OR MEES
  - 1.6.1.1 The following is a non-exhaustive list of such activities (DOFIN / INFINI):
    - A. Resale Material / Consumables (RM)
    - B. Special Programs
  - 1.6.1.2 The budget for the activities covered under section 1.6.1 must be approved by the Governing Board (according to Article 96.24 of the Education Act).



- 1.6.1.3 All revenues / amount received by the centres for resale material will be remitted to the School Board and credited to the centres' bank account according to the following schedule:
  - A. Monies collected from July 1 to December 31 are to be remitted by February 15
  - B. Monies collected from January 1 to March 31 are to be remitted by May 15
  - C. Monies collected from April 1 to June 30 are to be remitted by September 15.
- 1.6.1.4 Before making a bank transfer from the centre to the School Board's account, a written confirmation (e-mail is acceptable) from the Centre Director will be required. If the written confirmation of the remittance is not received by the dates indicated above, Financial Services will proceed with the transfer and any adjustment will be reflected on the next remittance.
- 1.6.1.5 When surpluses are generated through one of these activities, surpluses may be used to cover deficits in other sections, except staffing. These surpluses may be used as the Centre's contribution to matching grants. Surpluses may not be carried over from one school year to the next as per MEES Budgetary Rules and Generally Accepted Accounting Principles (GAAP).
- 1.6.1.6 Any deficit generated by these activities will be charged to the Centre's Operating Budget (see 1.5.3.2 above) and / or the specific revenues (see 1.6.2 below) of the current school year. If a deficit remains, the Centre Director must prepare and submit a recovery plan to Financial Services.

## 1.6.2 Specific Revenues

- 1.6.2.1 The following is a non-exhaustive list of specific revenues (DOFIN / INFINI):
  - A. Rental Income
  - B. Bank Interest
- 1.6.2.2 These revenues may be used to cover any deficits in other sections or as the required contribution for any matching grants but may not be carried over from one school year to the next.
- 1.6.2.3 For purposes of revenue generation, a centre building may contain two categories of premises as defined in the Deed of Establishment:
  - 1.6.2.3.1 Centre premises: those areas determined by the School Board to be necessary for use by the centre in fulfilling its educational mission. Revenues generated from the rental of centre premises are deposited in the centre's bank account.



1.6.2.3.2 Non-Centre premises: those areas are not determined by the School Board to be necessary for use by the centre in fulfilling its educational mission. Revenues generated from the rental of noncentre premises are credited to the School Board.

# 1.6.3 CENTRE SPONSORED EXTRA-CURRICULAR ACTIVITIES

- 1.6.3.1 The following is a non-exhaustive list of extra-curricular activities (DOFIN / INFINI):
  - A. Fundraising / Donations
  - B. Graduation
  - C. Centre social activities
- 1.6.3.2 Revenues generated for these activities may not be used to cover deficits generated in any other sections nor as the required contribution for any matching grants.
- 1.6.3.3 Any deficit incurred from extra-curricular activities will be charged to the Centre's Operating Budget (see 1.5.3.2 above).

### 1.6.4 DEFERRED REVENUES

- 1.6.4.1 According to Generally Accepted Accounting Principles (GAAP), revenues may be carried over from one school year to the next as long as the three following conditions are met:
  - A. A specific clause providing the School Board with little or no discretionary power regarding the use of the transferred financial resources;
  - B. A time-dependent future clause providing the School Board with little or no discretionary power regarding the period or periods during which the revenues received may be used or spent;
  - C. Accountability clauses requiring ongoing supervision of the execution with incidental consequences in the event of non-compliance with transfer conditions, such as the reimbursement of the transferred financial resources.
- 1.6.4.2 Revenues which a centre wants to carry over to the next school year must be documented by the Centre Director and approved by the Governing Board (at the last meeting of the school year).

The approved document must be submitted to the Director of Financial Services by August 15 following the end of each school year at the latest and explain the reasons why the remaining revenues at the end of the school year have to be carried over to the next school year by stating how the three conditions mentioned above are met.



In order to do this, the Centre Director should indicate, in the document submitted, the project's name, a short description of the project, the nature of the fees that will be incurred, the revenues' source and answer the three following questions:

- A. Will the revenues be used for the same purpose they were raised for?
- B. Will the money be used within an established timeframe?
- C. What will happen to the remaining revenues once the established timeframe will have expired?

A template of the Governing Board resolution will be provided by Financial Services to Centre Directors.

#### **2 ROLES AND RESPONSIBILITIES**

#### 2.1 COUNCIL OF COMMISSIONERS

- 2.1.1 As stated in Section 278 of the Education Act, give notice of sitting where the budget is to be studied:
  - « Before adopting its budget, every school board shall give a public notice of at least 15 days of the date, time and place of the sitting of the council of commissioners at which its budget is to be studied. »
- 2.1.2 As stated in Section 193.3 of the Education Act:

«At the conclusion of the consultation process, the director general or any other member designated by the committee, must present recommendations at a meeting of the council of commissioners concerning the objectives and principles to govern the allocation of revenues, the annual allocation of those revenues and the distribution of student services and other professional services, as applicable. If the council of commissioners fails to implement a recommendation, it must give reasons for its decision at the meeting at which the recommendation is rejected. A copy of the minutes of the meeting of the council of commissioners containing the decision with reasons must be sent to the resource allocation committee».



# 2.2 RESOURCE ALLOCATION COMMITTEE (RAC)

2.2.1 According to Sections 193.3 and 193.4:

«The resource allocation committee must set up a consultation process with a view to establishing objectives and principles governing the annual allocation of revenues in accordance with section 275, determining how those revenues are to be allocated in accordance with section 275.1, including by setting out the criteria to be used to determine the amounts allocated, and determining how student services are to be distributed in accordance with section 261. In addition to student services, the committee may also submit the distribution of other professional services to the consultation process. The resources allocation committee must make a recommendation to the council of commissioners regarding the allocation of the surpluses to the school board's educational institutions in accordance with section 96.24».

#### 2.3 DIRECTOR GENERAL AND ADMINISTRATIVE COUNCIL

- 2.3.1 Promote the philosophy of the Budget Management Process.
- 2.3.2 Propose budgetary orientations, priorities and allocations taking into consideration the Commitment-to-Success Plan, the Educational Projects and the MEES Budgetary Rules and Parameters.
- 2.3.3 Submit Budget orientations, priorities and allocations to the RAC for consultation.
- 2.3.4 Develop the consultation calendar for the other stakeholders.
- 2.3.5 Ensure the budget is allocated in an equitable fashion while respecting the School Board's Commitment-to-Success Plan, the Education Projects, the Education Act, the MEES Budgetary Rules and the School Board Budget Parameters.
- 2.3.6 Approve the Governing Board budgets.
- 2.3.7 Recommend the adoption of the School Board budget.
- 2.3.8 Study and submit the year-end financial statements to the Council of Commissioners as stated in Section 286 of the Education Act:

«Once the financial activities have been audited, the director general shall submit the financial statements of the school board and the external auditor's report to the council of commissioners at its first sitting following by at least 15 days the date of receipt of the report.

The secretary general shall give public notice of the date, time and place of the sitting at least 15 days in advance.».



2.3.9 As stated in section 287 of the Education Act:

«At least one week before the sitting referred to in section 286, the Director General shall publish a summary of the annual financial statements of the School Board».

## 2.4 CENTRE DIRECTORS

- 2.4.1 Adhere to the principles and provide recommendations on the Budget Management Process.
- 2.4.2 Assess needs in the centre and consult centre staff in accordance with Section 96.20 of the Education Act:

«After consulting with the centre staff, the principal shall inform the school board, on the date and in the form determined by the school board, of the needs of the centre in respect of each staff category and of the professional development needs of the staff».

2.4.3 Consult the Governing Board as stated in Section 96.22 of the Education Act:

«After consulting with the governing board, the principal shall inform the school board of the requirements of the centre as regards goods and services, and of any required improvement, equipment, construction, conversion or repair of the premises or immovables placed at the disposal of the centre».

[Goods and services - Refers to any budget item or need, excluding the management of human resources in the centre. Therefore, discussion should center on the needs for services for students as identified in the Centres' Educational Project].

2.4.4 Analyze the centre's budget envelope taking into consideration financial guidelines from the Governing Board, the Centre Educational project, prepare distribution of allocated resources (as specified in sections 1.5.3, 1.5.4, 1.6.1, 1.6.2 and 1.6.3), excluding allocations for Human Resources, and submit the draft budget to the Governing Board for adoption then submit it to the School Board for approval in accordance with Section 96.24 of the Education Act:

«The director shall prepare the centre's annual budget, submit it to the governing board for adoption, administer the budget and render an account thereof to the governing board.

The budget must maintain a balance between expenditures, on the one hand, and the financial resources allocated to the centre by the school board and the centre's own revenues, on the other hand.

The approved centre budget shall constitute separate appropriations within the school board's budget, and the expenditures for that centre shall be charged to those appropriations.



At the end of every school year, the centres' surpluses shall be transferred to the school board. However, the school board may, for the following school year, credit all or part of the surpluses to the centre or another education institution if the resources allocation committee established under section 193.2 recommends it and the council of commissioners implements that recommendation. If the council of commissioners fails to implement the recommendation, it must give reasons for its decision at the meeting at which the recommendation is rejected.

If a centre closes, the centre's surpluses and funds shall be transferred to the school board».

- 2.4.5 Administer budgets within parameters (including ensuring that all expenses made the centre are properly coded) while following up with the Governing Board and the Director General. An annual report must be submitted to the Governing Board for adoption and be forwarded to the Financial Services by November 15 following each school year.
- 2.4.6 Keep only one active bank account for the centre as per School Board policy.

#### 2.5 GOVERNING BOARD

- 2.5.1 Be consulted by the Director on the centres' needs, as stipulated in Section 96.22 of the Education Act.
- 2.5.2 Analyze and adopt the Centre's Annual Budget as stated in Section 95 of the Education Act, taking into consideration the Centre's Education Projects.
- 2.5.3 Submit, through the Centre Director, the centre's annual budget for approval by the School Board (through the Director of Financial Services).

## 2.6 MANAGEMENT ADVISORY COMMITTEE (MAC)

Be consulted during the Budget Management Process regarding objectives, principles, and criteria for the distribution of financial resources.

# 3 EXPENSES COVERED AT THE SCHOOL BOARD LEVEL

#### 3.1 HUMAN RESOURCES IN CENTRES AND THE BOARD OFFICE

- 3.1.1 As employer, the CQSB must ensure that all of its legal obligations are respected. In order to do so, the remuneration budgets are managed centrally. No salary or compensation will be paid out of the funds managed by the centre.
- 3.1.2 Staffing plans are established for the Board Office in collaboration with senior staff of services and for each centre in collaboration with the Centre Director.
- 3.1.3 The Centre Director may not create permanent positions through the use of the centre's budget, unless authorized by the Director of Human Resources.



- 3.1.4 Directors of Service must respect the adopted staffing plan.
- 3.1.5 Notwithstanding the above, each Centre Director, Director of Service and Coordinator is recognized as the immediate supervisor for personnel of that Centre or Service according to the organizational chart.

#### 3.2 PROFESSIONAL DEVELOPMENT

- 3.2.1 The budgets for professional development for teachers, professionals, and support personnel are determined as per the policies and collective agreements.
- 3.2.2 The School Board may allocate additional financial resources for professional development activities for all categories of employment.
- 3.2.3 The budget for professional development for commissioners is voted annually by the Council of Commissioners.

# 3.3 EXPENSES RELATED TO BUILDING MAINTENANCE (OPERATING BUDGET)

- 3.3.1 Expenses for energy consumption, security and safety, as well as general maintenance of buildings (such as painting, repairs to fences or to plumbing fixtures, etc.), are centralized at the School Board through the Buildings & Equipment Service.
- 3.3.2 An allocation for building repairs is designated for each centre annually for projects to be generally carried out during the summer. Having consulted their Governing Board, each Director, along with the Buildings & Equipment Service, decides on project priorities. The allocation for the centre for the school year is attached under Appendix A-6.

However, for establishments that have undergone major transformations, expansions or for new construction, the amounts allocated will be suspended (in proportion to the areas affected by the work) for a period of three years considering that the work gives the establishments a near-new or fully refurbished status.

# 3.4 BUILDING IMPROVEMENTS AND MAJOR RENOVATIONS (CAPITAL PROJECTS – MEES « AMÉNAGEMENT, MODIFICATION ET TRANSFORMATION » [AMT] GRANTS)

The Building & Equipment Service, in collaboration with Centre Director and Directors of Service, will oversee major renovation projects using the following criteria to determine priorities:

- A. Health, safety and legal requirements
- B. Pedagogical needs
- C. Repair projects such as roofs, windows and brick pointing
- D. Electrical and mechanical equipment
- E. Administrative needs



## 3.5 CORPORATE EXPENSES

The following is a non-exhaustive list of items dealt with centrally:

- Audit fees
- Legal fees
- Public notices
- Annual insurance
- Association costs
- Upkeep of archives
- Rental of additional facilities for schools, centres and the Board Office
- Transportation
- Corporate computerized applications
- Employee recognition measures

### 3.6 Services' BUDGET AT THE BOARD OFFICE

Each service is allocated funds to cover expenses required to fulfill its obligations.

#### 3.7 COUNCIL OF COMMISSIONERS

Both the maximum number of Commissioners and their maximum salary are established by law or by decree or by derogation from the MEES. Other Council of Commissioners' expenses are travel, election expenses, if applicable, professional development and other duties as sanctioned by the Council of Commissioners.

# 3.8 FURNITURE, EQUIPMENT AND TOOLS (CAPITAL PROJECTS – MEES « MOBILIER, APPAREILLAGE, OUTILLAGE » [MAO] GRANTS)

3.8.1 Each centre receives a per-EFT student allocation as outlined in Appendix A - 2. The remaining portion of the MEES allocation for furniture, equipment, and tools is kept centrally by the School Board and will be distributed according to the schools, centres and Board Office needs.



- 3.8.2 In the event of a theft that is beyond the control of the centre and that involves equipment essential for the delivery of educational services to students and bought through the School Board, the centre's contribution will be as follows:
  - A. The choice of the equipment to be replaced will be at the discretion of the School Board.
  - B. The first \$200 of the replacement cost, per event, will be charged to the centre's capital budget.
  - C. The total contribution of the centre, per event, will not exceed one third (1/3) of the balance of the replacement cost, up to \$6 per equivalent full-time student, based on the previous year, from the Centre's Capital Budget. The balance (i.e 2/3 of the balance of the replacement cost) will be paid by the School Board's central fund. In extraordinary circumstances, other measures or other arrangements in addition or in substitution to those mentioned above may be considered.

#### 3.9 GOVERNING BOARDS

- 3.9.1 The annual allocation for the Governing Board is shown in Appendix A 7. This budget will be handled through the School Board's operations.
- 3.9.2 The Governing Board must adopt a balanced budget and be accountable to the School Board for its administration.
- 3.9.3 Section 66 of the Education Act stipulates that the Governing Board's budget for operating expenses, as determined in Appendix A 7, cannot include any other source of funds:
  - « The Governing Board shall adopt and oversee the administration of its annual operating budget and render an account thereof to the School Board.

The budget must maintain a balance between expenditures, on the one hand, and the financial resources allocated to the Governing Board by the School Board, on the other ».

# 4 TIMELINE FOR THE ADOPTION OF THE BUDGET MANAGEMENT PROCESS AND BUDGET

Please refer to Appendix A – 8 for the schedule.



# APPENDIX A – 1 STAFFING GUIDELINES & PARAMETERS (SUBJECT TO ANNUAL REVIEW)

Staffing Allocation for the centres are determined annually on an historical basis.



# APPENDIX A - 2

# **OPERATING AND CAPITAL BUDGETS**

## ALLOCATIONS FOR SCHOOL YEAR 2019 - 2020

**OPERATING BUDGET<sup>2</sup>** 

Per Capita Applied to EFT

Adult Education<sup>3</sup> \$69.00

Vocational Training<sup>4</sup> \$131.00

**CAPITAL BUDGET**<sup>5,6</sup>

Adult Education \$42.90

Vocational Training<sup>7</sup>

<sup>&</sup>lt;sup>2</sup> Amounts under review

<sup>3</sup> EFT based on MEES parameters

<sup>&</sup>lt;sup>4</sup> EFT based on budget forecast

Includes such items as computers, furniture, and equipment for the school; also includes the contribution of the centres for the replacement of equipment stolen from the centres (as outlined in 3.7); excludes computers for professionals, as computers belong to the School Board.

<sup>&</sup>lt;sup>6</sup> Allocation per EFT

<sup>7</sup> Varies based on program registration



APPENDIX A – 3

# **OPERATING BUDGET**

CODE	HEADING	COMMENTS
14***-401	Vocational Training - Material & Supplies	Supplies for all vocational courses
14***-410	Vocational Training - Textbooks	Textbooks only
14***-414	Vocational Training - Teachers' Textbooks	Teachers' textbooks
14***-514	Vocational Training - Fees other	Expenses for various activities
18***-401	General Education - Material & Supplies	Supplies for all general education courses
18***-410	General Education - Textbooks	Textbooks only
18***-504	General Education – Dues & Subscriptions	Magazine subscriptions
18***-514	General Education - Fees Other	Expenses for various activities
21120-401	School Administration - Material & Supplies	Supplies, secretary & principal (staples, pencils, envelopes, etc.)
21120-514	School Administration - Fees Other	Expenses for various activities
21120-810	School Administration - Miscellaneous	Principal's discretionary fund
21200-401	Printing & Reproduction - Material & Supplies	Paper for photocopier, printing letterhead, tests
21200-506	Printing & Reproduction - Equipment Rental	Photocopier costs (rental)
22100-401	Libraries & Audio Visual - Material & Supplies	Tapes, movies, tape to repair books, etc.
22100-415	Libraries & Audio Visual - Library Books	
22100-504	Libraries & Audio Visual - Dues & Subscriptions	Magazine subscriptions
22220-401	Computer Education - Material & Supplies	Peripherals, paper for printers, etc.
22220-403	Computer Education - Supplies	For repairs to equipment
22220-513	Computer Education - Maintenance & Repairs	Labour for repairs to equipment
22220-546	Computer Education - Licenses & Software	
23100-401	Guidance - Material & Supplies	Tests, reference material, etc.
21400-401	Telephone & Messenger - Material & Supplies	Fax paper, etc.
21400-402	Telephone & Messenger - Messenger	Mailing by courier
21400-405	Telephone & Messenger - Stamps	
21400-543	Telephone & Messenger - Cellular	Cellular phones



# APPENDIX A-4

# MINIMUM NUMBER OF STUDENTS TO START A PROGRAM

## **DECENTRALIZED OPERATING BUDGET FOR CENTRE<sup>8</sup>**

Programs	Hours	NUMBER OF STUDENTS
5858 - DEP Institutional and Home Assistance	870	15
5764 - ASP Starting a Business	330	TBD <sup>9</sup>
5783 - DEP Hotel Reception	735	16
5821 - DEP Professional Sales	900	13
5857 - DEP Secretarial Studies	1,485	16
5731 - DEP Accounting	1,350	16
5841 - DEP Pharmacy Technical Assistance	1,230	16
5823 - AEP Sales Representation	450	TBD
5825 - DEP Health Assistance and Nursing	1,800	15
5816 - DVS Assistance in Health Care Facilities	750	15

It is understood that if the EFT in one program is more than the minimum designated, this could help another program having less than the minimum EFT required for start up. In some cases, upon receipt of pre-approval MEES' financing, the School Board could award an allocation for small groups so that groups with a number of students less than the above mentioned minimum number may start.

See Section 1.4 – j) Principles for the equitable distribution of resources

<sup>9</sup> To Be Determined



APPENDIX A – 5 CAPITAL BUDGET

CODE HEADING		Comments	
14***-630 14***-730	Vocational Training - Specialized Equipment	All equipment exclusively for the implementation of teaching activities	
18***-630 18***-730	General Education - Specialized Equipment	All equipment exclusively for the implementation of teaching activities	
22220-620 22220-720	Computer Education - Computer Equipment	Hardware and equipment needed for data processing, including computers, printers and other peripherals, licenses and original versions of software.	
22220-670 22220-770	Computer Education - Multimedia Equipment	Equipment used for telecommunication, radio communication, voice communication, image transmission and video communication. Ex. fax, overhead projector, television, DVD player, CD player, SmartBoard, projector	
61000-610 61000-710	Furniture & Equipment - Furniture	Assets that are intended and used for setting up or arranging the premises and that are not integrated as part of the building. Ex.: boards, chairs, tables, refrigerators, bookcases, filing-cabinets, curtains.	
63000-790	Janitorial Services - Equipment	Floor polisher	



APPENDIX A – 6 GROUNDS<sup>10</sup>

SUMMER MAINTENANCE / MINOR REPAIRS TO BUILDINGS &

## ALLOCATION FOR SCHOOL YEAR 2019 - 2020

Basic Allocation \$1,840.00

Additional Allocation per Sq. Metre \$ 1.47

APPENDIX A – 7 GOVERNING BOARD

**ALLOCATION FOR SCHOOL YEAR 2019 - 2020** 

**GOVERNING BOARD** 

Adult Education and Vocational Training

\$225.00

 $<sup>^{10}</sup>$  Includes such items as painting, replacing or painting lockers, minor modifications to buildings, replacing carpets with tiles, etc.



APPENDIX A – 8

# TIMELINE (SCHEDULE)

1.0	REVIEW OF THE BUDGET MANAGEMENT PROCESS	DF <sup>1</sup>		
	1.1 First Review & Recommended Changes	DF	March /	
	1.2 Review of the BMP by the AC	AC	APRIL	
	1.3 Correction to the BMP, as required	DF		
2.0	CONSULTATION ON THE BMP WITH THE FOLLOWING STAKEHOLDERS			
	2.1 Resource Allocation Committee	DG / DF	APRIL	
	2.2 Associations and Unions			
3.0	ANALYSIS AND PREPARATION OF THE 1 <sup>ST</sup> DRAFT BUDGET & STAFFING PLAN <sup>2, 3</sup>			
	3.1 Other possible sources of revenues	DF / CF	APRIL / MAY	
	3.2 Provisional Staffing Allocation (all categories)	DUD / CUD		
	3.3 Specific / Additional Staffing Requests	DHR / CHR		
4.0	REVIEW BY THE AC – PRELIMINARY DRAFT BUDGET	DF / CF	APRIL / MAY	
5.0	REVIEW BY THE AC — PROVISIONAL STAFFING PLAN	DHR / CHR	APRIL / MAY	
6.0	PREPARATION OF 2 <sup>ND</sup> DRAFT BUDGET (FINANCIAL AND STAFFING) BASED ON MEES PRELIMINARY BUDGETARY PARAMETERS <sup>4</sup>	DF / CF/ DHR / CHR	May / June	
7.0	REVIEW BY THE AC OF THE 2 <sup>ND</sup> DRAFT BUDGET	AC	May / June	
8.0	CONSULTATIONS AS REQUIRED (LAW & COLLECTIVE AGREEMENTS) <sup>5</sup>			
	8.1 Draft Budget	DG / DF / CF	APRIL / MAY / JUNE	
	8.2 Provisional Staffing Plan	DHR / CHR		
9.0	REVIEW BY THE AC / ADJUSTMENTS <sup>6</sup>		May / June	
	9.1 Draft Budget	DF / CF		
	9.2 Provisional Staffing Plan	DHR / CHR		
10.0	FINAL REVIEW BY THE AC	AC	JUNE	
11.0	ADOPTION BY THE COUNCIL OF COMMISSIONERS	DG / DF	AUGUST	



DG Director General

DF Director of Finance

CF Coordinator, Finance

AC Administrative Council

DHR Director of Human Resources

CHR Coordinator, Human Resources

- 1<sup>st</sup> draft budget will be based on 2018 2019 Status Quo Adopted Budget
- <sup>3</sup> 1<sup>st</sup> provisional staff plan for all categories (excluding teachers) will be based on the 2018 2019 Staffing Plan (Status Quo)
- Includes most decentralized measures
- RAC, Associations, Unions, Council of Commissioners
- Based on MEES Budgetary Parameters